Local Government New Zealand 2014 Conference

Funding for Local Government Infrastructure July 2014



Public infrastructure

Typical Features

- Large up-front expenditure
- Long-lived assets
 - Benefits delivered over time (and often over generations).
- Operating expenditure may be low relative to capital expenditure
- Lifecycle asset replacement: lumpy



The funding challenge

- Significant up-front expenditure cannot be funded by "pay-go" (i.e. from current revenue)
- Spread the financing burden over time:
 - Pragmatic
 - Equitable: match benefits and costs
 - Paid over time by those receiving the benefits
 - Reduces the impact on current rate payers



Spreading the financing burden

- Borrowing
 - Widely used
 - Local government has considerable borrowing capacity
- Alternative procurement

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DBFO	Ownership	Design	Build	Operate	Finance
DBO	Ownership	Design	Build	Operate	Finance
D&B	Ownership	Design	Build	Operate	Finance
B&O	Ownership	Design	Build	Operate	Finance
All public	Ownership	Design	Build	Operate	Finance
Key: Private; Public					

Alternative procurement

- Core concepts
 - Private sector builds and finances the infrastructure and operates/delivers services
 - Public sector passes a range of risks to the private sector that it would otherwise be responsible for
 - Private sector receives a payment for delivery services
 - From the public sector agency and/or
 - From the users for services delivered
 - Asset handed back to public sector at end of contract period

Alternative procurement issues

- Size and scale
- Complexity
- Incentivising performance
- Long term contracts
- Demand risk
- Certainty of revenue
- Cost of finance



Alternative procurement doesn't of itself solve the funding challenge

- Alternative procurement :
 - Can spread the cost over time and generate efficiencies
 - But creates a fixed charge
 - Requires a source of income to service the financing over time

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